Message Text

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INFO OCT-01 ISO-00 CIAE-00 DODE-00 NSAE-00 NSCE-00 SSO-00 USIE-00 INRE-00 PM-04 H-01 INR-07 L-03 NSC-05 PA-01 PRS-01 SP-02 SS-15 ACDA-07 EB-07 FAA-00 DOTE-00 CAB-02 COME-00 EURE-00 IO-13 TRSE-00 /081 W

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O 021407Z MAY 77 FM USMISSION USBERLIN TO SECSTATE WASHDC IMMEDIATE 4680 INFO AMEMBASSY BONN IMMEDIATE AMEMBASSY LONDON IMMEDIATE

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DEPT FOR EUR/CE

E.O.11652: GDS TAGS: EAIR, UK

SUBJECT: CIVAIR- US-BERLIN SERVICES VIA LONDON

REF: US-BERLIN SERVICES VIA LONDON

1. WE DO NOT LIKE ANYTHING IN THE UK DEL (DOT) PROPOSAL REGARDING BERLIN AIR SERVICES. THRE ARE SEVERAL ISSUES AT STAKE. FIRST OF ALL, FLIGHTS BETWEEN BERLIN AND INTERNATIONAL DESTINATIONS HAVE BEEN A CONTENTIOUS ISSUE BETWEEN THE THREE WESTERN ALLIES AND THE SOVIET UNION FOR AT LEAST 16 YEARS. THE SOVIETS HAVE STRENUOUSLY MAINTAINED THAT WESTERN CARRIERS MAY ONLY OPERATE FLIGHTS FROM BERLIN TO DESTINATIONS IN THE FEDERAL REPUBLIC.WE HAVE MAINTAINED WITH EQUAL VIGOR AND SOUNDER JUSTIFICATION, THATALLIED FLAG CARRIERS MAY FLY BETWEEN BERLIN AND ANY OTHER DESTINATION WITHOUT ANY RESTRICTIONS WHATSOEVER. SOVIETS OBVIOUSLY WANT TO CURTAIL THE SCOPE OF BERLIN'S AIR SERVICES WHICH ARE VITAL TO THE SURVIVAL OF THE

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CITY. WE IN TURN HAVE SOUGHT JUST THE OPPOSITE AND HAVE BACKED UP OUR WORDS WITH ACTIONS. SPECIFICALLY IN 1964, WHEN PANAMERICAN ANNOUNCED ITS DIRECT SERVICE FROM BERLIN TO NEW YORK AND RETURN, THE SOVIETS LAUNCHED AN EXTENSIVE DIPLOMATIC CAMPAIGN INCLUDING PUBLIC ATTACKS TO ATTEMPT TO FORESTALL THIS SERVICE. IT WAS SUCCESSFULLY RESISTED AND SET A STANDARD FOR

NUMEROUS INTERNATIONAL FLIGHTS TO AND FROM BERLIN, WHICH NOW NUMBER ABOUT 8,000 PER YEAR(PRIMARILY CHARTERS).

2. A SECOND ISSUE IS THE CONSTANCY OF THE UNITED STATES AND ALLIED COMMITMENT TO BERLIN. IT WOULD BE REPUGNANT, IN OUR VIEW, FOR THE UNITED STATES TO SET ITS HAND TO A DOCUMENT WHICH EVEN IMPLIES THERE IS ANY DISPOSITION ON THE PART OF THE UNITED STATES TO CONSIDER A CHANGE OF THE STATUS OF BERLI. SUCH A FORMULATION WOULD FLY IN THE FACE OF RECENT USG PUBLIC AFFIRMATIONS OF OUR COMMITMENT TO THE CITY, SUCH AS THAT OF VICE PRESIDENT MONDALE DURING HIS VISIT HERE IN JANUARY ("THE UNITED STATES STANDS BY ITS COMMITMEN TO USE WHATEVER MEANS MAY BE NECESSARY TO RESIST ANY ATTEMPT TO UNDERMINE THE FREEDOM OF THIS CITY"), AND THE FOUR POWER SUMMIT DECLARATION ON BERLIN IN MAY.

3. IN SHORT, THIS IS NOT A TECHNICAL MATTER, AND ANY DISCUSSION THEREOF IN CIVAIR NEGOTIATIONS SHOULD BE AVOIDED, WHATEVER THE CONTEXT.
GEORGE

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Message Attributes

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